# Change Orders (Contract Modifications)

A Change Order is a written order to a contractor for a change to the intent of the original contract, i.e. an increase or decrease in contract quantities, or changes to the plans or specifications.

# Change Orders (Contract Modifications)

- LPA Projects
  - IM 6.000 Att. D Section 2.36Preparation of a Change Order p. 66 to 80 of 106
- Department Projects
  - CM Ch 2 Contract Modificationsp. 2-59 to 70

### Change Orders are used to:

- Change authorized quantities of items (increases or decreases)
- Add a new item or material
- Serve as a Source Document for the Office of Finance to enter changes and additions to Progress Vouchers
- Document changes to the contract documents – once signed by all parties are legally binding

- Any change to the original scope or intent of the project.
- Price adjustment to reduce payment for an item below minimum standards.

- Deletion of item with original contract amount more than \$50,000.
- Overruns and underruns more than \$50,000 based on category amount.

- Any overrun/underrun of items that are defined to be paid at contract quantity.
  - –Note: For changes to Plan quantity items, field measurements are required to document the change in quantity!

- Incentive/Disincentive Provisions
- Value Engineering proposals
- Plan Revisions with new and/or changes to contract items.

- Adding items to the Contract
- Changes to the Specifications
- Extensions of Contract Time
- Settlement of Liquidated Damages.

- Less than \$50,000 Value
  - 1. Deletion of an item < \$50,000.00
  - 2. Overruns / Underruns < \$50,000.00

### Substantial vs. Non-substantial

- Substantial the project engineer <u>must</u> obtain preapproval from the Administering Bureau
- Non-substantial prepared by the project engineer & approved by the DLSE

## Justification Checklist for Change Orders

Some acceptable methods to justify change orders are:

- Original copies of material quotes
- Comparable prices to the "Summary of Awarded Prices"
- Independent cost check of area suppliers

## Justification Checklist for Change Orders (continued)

- Equipment Watch (for equipment)
- Invoices Prices for Materials
- Contractor's certified payroll (for labor)
- Davis-Bacon wage determinations (for labor)

## Justification Checklist for Change Orders (continued)

- Summary of actual costs
- Similar contracted items on previous projects
- Previous Change Order costs for like items

### **Examples of Statements on C.O. for Prices**

- Agreed price is comparable to item xxxx (a similar item)
- Cost is justifiable based on Rental Rate Blue Book values
- Analysis is included in the project file
- Agreed price is based on invoiced prices and estimated labor cost is comparable to item xxxx (a similar item)

### **Examples of Statements on C.O. for Prices**

- Individual costs have been agreed to based on certified payroll expenses, invoiced rental rate charges, and actual material invoiced
- Summary of analysis is attached (Use for very brief analysis)
- Summary of costs and analysis is included in the project file

### Contract Time Adjustment

- <u>Every</u> Change Order must address time considerations.
- Impact on time may be addressed in one of three ways:
  - 1. No change in contract time
  - 2. Contract period will be adjusted by "X" working (or calendar) days
  - 3. Impact on contract time will be reviewed at a later day

OR

Impact on the contract time cannot be determined at this time.

### Participating vs. Nonparticipating

- Participating or nonparticipating are applicable to both substantial and nonsubstantial
- The Administering Bureau will review the Federal and State potential participation.



### **CHANGE ORDER**

For Local Public Agency Projects

	No.:		Non-Substant	ial:	
			Substantial:		Administering Office Concurrence Date
Accounting ID No. (5-digit number):		Project Number:			
Contract Work Type:	<u></u>	Local Public Agen	cy:		
Contractor:	#16 ×	Date Prepared:			
You are hereby authorized to make the following A - Description of change to be made:	g changes to the contract docum	nents.			
B - Reason for change:					

C - Settlement for cost(s) of change as follows with items addressed in	n Sections F and/or G:	
D - Justification for cost(s) (See I.M. 3.805, Attachment D, Chapter 2.3	36, for acceptable justification):	
E - Contract time adjustment: No Working Days added	Working Days added:	Unknown at this time
Justification for selection:	<u></u>	

OIOWADOT			Accounting	ID No.(5-digit num	ber):
Form 831240 (01-18)	ntvo et			Change Order	No.:
Items included in co Participating	ntract:		THE DESIGNATION AND USE OF	ions enter as	
ederal- State aid aid	Line Number	Item Description	Unit Price	Quantity .xxx	Amount .xx
000 000 000 000 000	0 100	Add Row Delete Ro	DW TO	TAL	

- Items not	included in c	ontract:					di.
					For deducti	ons enter as	
Partici	pating					.xx"	
Federal	State-	Change	Item Number	Item Description	Unit Price	Quantity	Amount
aid	aid	Number			.XX	.xxx	.XX
					-		7
					.2		
					-		
			Add Row	Delete Row	TO	TAL	
			<i>y</i>				

			<u></u>				
H. Signatures			Accounting ID No.(5-digit number):				
Agreed:				Change Order	No.:		
	Contractor	Date					
Recommended:	Project Engineer	Date					
Approved:	Person in Responsible Charge	Date	Other (optional)	Title	Date		
	Contracting Authority (optional)	Date	Other (optional)	Title	Date		
	lowa DOT Administering Office	Date					
Approval is conting modified project ag	gent upon funds being available under the exis greement.	sting project agreem	ent or upon additional Federal-	aid funds being mad	le available by a		
FHWA Concurrence	Federal Highway Division Administration (if required)	Date					
DISTRIBUTION (aft	er fully executed on LPA projects): Original - Final	nce; Copies - Contrac	tor, Project Engineer, Contracting	Authority, Administeri	ng Office.		
Date distributed: .	Initials:	<del>-</del> .					
		Or					
□ Cianatures							

H. Signatures



### **Contract Modification**

6/26/2018 9:18 AM

FieldManager 5.3a

Contract: 31-0321-041, BRIDGE NEW - STEEL GIRDER

Cont. Mod. Number	Revision Number	Cont. Mod. Date	Net Change	Awarded Contract Amount
1		6/26/2018	\$945.23	\$1,388,040.68
Route		Entered By		
IOWA 32 (C347	55)	Charles Seeland		

### **Contract Location**

NHSX-032-1(41)--3H-31 \*\* U.S. 61 CONNECTOR ROAD B OVER GRANG

### **Short Description**

Increase/Decrease Items

### **Description of Changes**

Increase Item 0050, Structural Concrete (Bridge)
Decrease Item 0060, High Performance Structural Concrete
Increase Item 0080, Reinforcing Steel, Epoxy Coated

Contract Modification shall have no impact on working days f0or this project.

Increases / Decreases

Project: 31-0321-041, 171219 031 TMC WAIT

Category: 0001, P:DESIGN NO. 1917; 260'-0 X 36'-0 CONTINUOUS WELDED GIRDER B, DGE

Item DescriptionItem CodeProp.Ln.Item TypeUnit Quantity Chg.Unit PriceDollar ValueSTRUCT CONC (BRIDGE)2403-01000100050ORIGINAL CY48.700472.50000\$23,010.75

Reason: Contractor used the wrong mix for the West abutment footing. Used C-4 mix instead of HPC. It will be paid accordingly. 46.1 cubic yards is the plan quantity for the west abutment footing. 2.6 cubic yards is the quantity that was changed due to having to bump the face of the abutment out to maintain the clearance for the reinforcing steel.

Justification of costs: Contract Unit Price.

HIGH PERFORMANCE STRUC CONC 2403-7000210 0060 ORIGINAL CY -43.600 520.00000 \$-22,672.00

Reason: Contractor used the wrong mix for the West abutment footing. Used C-4 mix instead of HPC. It will be paid accordingly. 46.1 cubic yards will be decreased. Item will be increased by 2.5 cubic yards for the face being bumped out to accomodate the reinforcing steel clearance.

Justification of costs: Contract Unit Price.

REINFORC STEEL, EPOXY COATED 2404-7775005 0080 ORIGINAL LB 722.000 0.84000 \$606.48

Reason: When forming the abutment backwall, it was determined that the 5g1 rebar on each abutment was only long enough for half of the roadway and that the 5g2 bars included quantity for only one wing on each abutment. The contractor was given a revised bar listing and the quantity adjustment for each item is provided as shown above.

Justification of costs: Contract Unit Price.

Subtotal for Category 0001: \$945.23

Subtotal for Project 31-0321-041: \$945.23

Contract: 31-0321-041 Cont. Mod.: 1 Page 1 of 2



Iowa Department of Transportation

contract documents.

6/26/2018 9:18 AM

FieldManager 5.3a

When authorized, the contractor agrees to perform the work outlined above in accordance with provisions of the

### Doc Express Document Signing History Contract: 31-0321-041 Document: CM 01

Date	Signed By
08/24/2018	Dan Schroeder Jim Schroeder Construction Electronic Signature (Reviewed by Contractor)
08/24/2018	Hugh Holak lowa DOT Electronic Signature (Reviewed by Resident Engineer)
08/24/2018	Doug McDonald lowa DOT Electronic Signature (Reviewed by District Construction Engineer)

### lowa Department of Transportation

### **Contract Modification**

8/23/2018 11:01 AM

FieldManager 5.3a

Contract: 31-0321-041, BRIDGE NEW - STEEL GIRDER

Cont. Mod. Number	Revision Number	Cont. Mod. Date	Net Change	Awarded Contract Amount
2		8/23/2018	\$37,980.01	\$1,388,040.68
Route		Entered By		
IOWA 32 (C347	55)	Charles Seeland		

### **Contract Location**

NHSX-032-1(41)--3H-31 \*\* U.S. 61 CONNECTOR ROAD B OVER GRANG

### Short Description

Add Items/Increase Items for reinforcing steel

### **Description of Changes**

Add Item 0425, Extra Transverse Steel, Invoice # 10217

Add Item 0430, Extra Longitudinal Steel, Invoice # 10206

Add Item 0435, Extra Stainless Reinforcing Steel, Invoice # 10242

Increase Item 0080, Reinforcing Steel, Epoxy Coated

Increase Item 0090, Reinforcing Steel, Stainless Steel

Contract Modification will have no impact on working days for this contract.

### Increases / Decreases

Project: 31-0321-041, 171219 031 TMC WAIT

Category: 0001, P:DESIGN NO. 1917; 260'-0 X 36'-0 CONTINUOUS WELDED GIRDER B, DGE

Item DescriptionItem CodeProp.Ln.Item TypeUnitQuantity Chg.Unit PriceDollar ValueREINFORC STEEL, EPOXY COATED2404-77750050080ORIGINAL LB35,489.0000.84000\$29,810.76

Reason: There were 552 pieces of # 6 epoxy coated rebar, 40' 7" in length, totaling 33468 lbs., left out of the bar list in the project plans. This is shown on invoice #10206, dated 7-12-2018. There was 2021 lbs. of transverse steel on the skewed bridge ends that were left out of the bar list also. These are shown on Invoice # 10217, dated 7-18-2018. These were both Design errors.

Justification of costs: Contract Unit Price.

REINF STEEL, STAINLESS STEEL 2404-7775009 0090 ORIGINAL LB 743.000 3.15000 \$2,340.45

Reason: Plans called for epoxy coated reinforcing in the top of the wings for the Barrier Rail. This was a design error. Stainless bars are to be used in the rail

Justification of costs: Contract Unit Price.

Subtotal for Category 0001: \$32,151.21

Subtotal for Project 31-0321-041: \$32,151.21

Contract: 31-0321-041 Cont. Mod.: 2 Page 1 of 2

### Contract Modification



8/23/2018 11:01 AM

FieldManager 5.3a

### New Items

Project: 31-0321-041, 171219 031 TMC

Category: 0001, P:DESIGN NO. 1917; 260'-0 X 36'-0 CONTINUOUS WELDED GIRDER B, DGE

Item Description	Item Code	Prop.Ln.	ItemType	Unit	Proposed Qty.	Unit Price	Dollar Value
('LUMP SUM' ITEM) Extra Transverse	2599-9999010	0425	SUPPLEMENT	TLS	1.000	1,133.58000	\$1,133.58
Steel, Invoice # 10217							

Reason: There was an error in the plan that omitted 2021 lbs. of epoxy reinforcing steel. The cost of the reinforcing steel increased by \$0.3135 and there was a \$500.00 freight cost.

Justification of costs: 2021 lbs. X \$0.3135 = \$633.58. Plus freight cost of \$500.00 equals \$1133.58.

('LUMP SUM' ITEM) Extra Longitudinal 2599-9999010 0430 SUPPLEMENT LS 1.000 3,662.92000 \$3,662.92 Steel, Invoice #10206

Reason: There was an error in the plan that omitted 33,468 lbs. of epoxy reinforcing steel for the deck. The cost of the steel increased by \$0.094 and there was a \$500.00 freight charge.

Justification of costs: 33648 lbs. X \$0.094 = \$3162.92. Plus \$500.00 freight charge equals \$3662.92

('LUMP SUM' ITEM) Extra Stainless 2599-9999010 0435 SUPPLEMENT LS 1.000 1,032.30000 \$1,032.30 reinforc. Invoice #10242

Reason: There was an error in the plan that omitted 743 lbs. of Stainless Reinforcing Steel. The cost of the Reinforcing steel increased by \$1.10 plus a freight charge of \$215.00.

Justification of costs: 743 lbs. X \$1.10 = \$817.30. Plus \$215.00 freight equals \$1032.30.

Subtotal for Category 0001: \$5,828.80

Subtotal for Project 31-0321-041: \$5,828.80

When authorized, the contractor agrees to perform the work outlined above in accordance with provisions of the contract documents.

### Doc Express Document Signing History Contract: 31-0321-041 Document: CM 02

Date	Signed By
08/24/2018	Dan Schroeder Jim Schroeder Construction Electronic Signature (Reviewed by Contractor)
08/24/2018	Hugh Holak lowa DOT Electronic Signature (Reviewed by Resident Engineer)
08/24/2018	Doug McDonald lowa DOT Electronic Signature (Reviewed by District Construction Engineer)



Iowa Department of Transportation

### **Contract Modification**

11/14/2018 8:49 AM

FieldManager 5.3a

Contract: 31-0321-041, BRIDGE NEW - STEEL GIRDER

Cont. Mod. Number	Revision Number	Cont. Mod. Date	Net Change	Awarded Contract Amount
3		11/14/2018	\$3,300.00	\$1,388,040.68
Route		Entered By		
IOWA 32 (C347	55)	Charles Seeland		

### **Contract Location**

NHSX-032-1(41)--3H-31 \*\* U.S. 61 CONNECTOR ROAD B OVER GRANG

### **Short Description**

Add Item for Special Ditch Control, Wood Excelsior Mat

### **Description of Changes**

Add Item 0440, Special Ditch Control, Wood EXcelsior Mat

Contract Modification will have no impact on working days for this contract.



### New Items

Project: 31-0321-041, 171219 031 TMC Category: 0002, P:ROADWAY ITEMS

Item Description	Item Code	Prop.Ln.	ItemType	Unit	Proposed Qty.	Unit Price	Dollar Value
SPECIAL DITCH CONTROL,WOOD EXCELSIOR MAT	2601-2640350	0440	SUPPLEMENT	r SQ	100.000	33.00000	\$3,300.00

Reason: It was decided to use Wood Excelsior Mat instead of the Turf Reinforced Mat in the ditches leading to the Creek.

Justification of costs: Agreed Unit Price. Price compares favorably when comparing to the (037), Menard's Road project, project being administered by this RCE. Price includes all materials, labor and equipment costs associated with the completion of this work. Also includes the Prime Contractor's markup.

> Subtotal for Category 0002: \$3,300.00

Subtotal for Project 31-0321-041: \$3,300.00

When authorized, the contractor agrees to perform the work outlined above in accordance with provisions of the contract documents.

### Doc Express Document Signing History Contract: 31-0321-041 Document: CM 03

Date	Signed By
12/18/2018	Dan Schroeder Jim Schroeder Construction Electronic Signature (Reviewed by Contractor)
12/18/2018	Hugh Holak lowa DOT Electronic Signature (Reviewed by Resident Engineer)
12/18/2018	Doug McDonald lowa DOT Electronic Signature (Reviewed by District Construction Engineer)

### lowa Department of Transportation

### **Contract Modification**

11/29/2016 4:11 PM

FieldManager 5.0a

Contract: 44-C044-077, PCC PAVEMENT - GRADE & REPLACE

You are hereby authorized to make the following changes to the contract documents.

Cont. Mod. Number 6	Revision Number	Cont. Mod. Date 11/29/2016	Net Change \$2,080.00	Awarded Contract Amount \$3,849,653.76
Route (C33023)				Entered By Jelen G McCall
Contract Locat HENRY STP-S-		44		

C	10	WA	D	O.	T
	Form	83124	D (1	2-1	5)

### **CHANGE ORDER**

For Local Public Agency Projects

			•		
	No.: 6		Non-Substantia	l:	
			Substantial:	$\boxtimes$	Administering Office Concurrence Date
Accounting ID No. (5-digit number):33023		Proje	ct Number: STP-S-C044(77)	5E-44	
Kind of Work: PCC Pavement-Grade/Replc		Loca	Public Agency: Henry Count	y	
Contractor: Cedar Valley Corp., LLC		Date	Prepared: 11/29/2016		

### **Short Description**

Non-participating item

### **Description of Changes**

Subdrain incorporated into project was from an unapproved source; however, contracting authority approved placement of subdrain.

Adding an item as non-participating.

A - Description of change to be made:

8003 - Non-participationg Item. Subdrain incorporated into the project was from an unapproved source; however, Contracting Authority approved placement of subdrain.

B - Reason for change:

8003 - Adding an item as non-participating, Item from an unapproved source.

### **New Items**

Project: 44-C044-077, 151215 030 KAM

Category: 0003, CONTRACT ADMINISTRATION (NON-PARTICIPATING ITEMS)

Item Description	Item Code	Prop.Ln.	. ItemType	Unit	Proposed Qty.	<b>Unit Price</b>	Dollar Value
SUBDRAIN, PVC, STD, NON-PERFORATED, 10"	2502-821311	0 0480	SUPPLEMEN	TLF	104.000	20.00000	\$2,080.00

Reason: Item from unapproved source.

Subtotal for Category 0003: \$2,080.00

Subtotal for Project 44-C044-077: \$2,080.00

C - Settlement for cost(s) of change as follows with items addressed in Sections F and/or G:

8003 - 104.000 LF x \$20.00000/LF = \$2,080.00

It is not acceptable to have "Agreed Price". It must be based on something – Bid Prices, Cost, etc.

D - Justification for cost(s) (See I.M. 3.805, Attachment D, Chapter 2.36, for acceptable justification):

8003 - Bid Price for Item 0300, 2502-8213110, Subdrain, PVC, STD, Non-Perforated, 10"

E - Contract time adjustment: No Working Days added Working Days added: Unknown at this time  Justification for selection:  No change to Working Days as a result of this funding change.  Page 1 of 3
Justification for selection: No change to Working Days as a result of this funding change.
Justification for selection: No change to Working Days as a result of this funding change.
Page 1 of 3
Make sure to address Working Days with either:  1. No effect on Working Days.  2. An additional "X" Working Days will be needed to perform this work, or  3. The effect on Working Days is unknown at this time and will be addressed by a future Change Order.



Accounting ID No.(5-digit number):33023

Change Order No.:6

### F - Items included in contract:

Partici	ipating					ctions enter as -x.xx"	
Federal- aid	State- aid	Line Number	Item De	scription	Unit Price	Quantity	Amount
alu	alu	Number			.XX	.XXX	.XX
			Add Row	Delete F	Row To	DTAL	

### **New Items**

Project: 44-C044-077, 151215 030 KAM

Category: 0003, CONTRACT ADMINISTRATION (NON-PARTICIPATING ITEMS)

Item DescriptionItem CodeProp.Ln.ItemTypeUnitProposed Qty.Unit PriceDollar ValueSUBDRAIN, PVC, STD,<br/>NON-PERFORATED, 10"2502-82131100480SUPPLEMENT LF104.00020.00000\$2,080.00

Reason: Item from unapproved source.

Subtotal for Category 0003: \$2,080.00

Subtotal for Project 44-C044-077: \$2,080.00

### G - Items not included in contract:

Partici	ipating				ions enter as .xx"	
Federal- aid	State- aid	Change Number	Item Description	Unit Price .xx	Quantity .xxx	Amount .xx
		8003	2502-8213110 Subdrain, PVC,STD, Non-Perforate	\$20.00	104.000	\$2,080.00
			Add Row Delete Row	ТО	TAL	\$2,080.00

### Doc Express Document Signing History

Contract: 44-C044-077 Document: CO 06

This document is in the process of being signed by all required signatories using the Doc Express service. Following are the signatures that have occurred so far.

Date	Signed By	
12/05/2016	Tom Bonner Cedar Valley Corp Electronic Signature (Approved by Contractor)	
12/06/2016	Jake Hotchkiss lowa Local Systems Electronic Signature (Recommended by Engineer)	
12/13/2016	Christy VanBuskirk lowa Local Systems Electronic Signature (Approved by Administering Office or designee)	
	(Approved by FHWA (when applicable))	

H. Signatures								
Agreed:	Tom Bonnel Contractor	ři	12/05/2016 Date					
Recommended:	Jake Hotchk Project Engineer	iss	12/06/2016 Date					
Approved:	Person in Respon	nsible Charge	Date	Other (optional)	Title	Date		
	Contracting Auth	ority (optional)	Date	Other (optional)	Title	Date		
Christy VanBuskirk 12/13/2016 Iowa DOT Administering Office Date								
Approval is conting modified project a		ing available under the e	xisting project agreen	nent or upon additional Federal-	aid funds being made	available by a		
FHWA Concurren		ay Division Administratio	n Date					
DISTRIBUTION (aft	ter fully executed on l	_PA projects): Original - Fir	nance; Copies - Contra	ctor, Project Engineer, Contracting	Authority, Administering	g Office.		
Date distributed:		Initials:						



- Where would you look to find the Accounting ID Number that the Office of Finance needs to identify the Contract that the Change Order is modifying?
  - ➤On the Contract, it can be found on the second page under the Contract Project(s) heading.

- What should you do if the number of working days will need to be adjusted, but at the time that the Change Order is written it is unknown how long the extra work will take?
  - Check the box that says "Unknown at this time" and write in the comments that the working days needed for the work will be addressed in a future Change Order.

- When increasing or decreasing an existing item, what number should be used for the item number?
  - ➤ The item number on the contract of the original item that is being modified?
- When adding new items to a contract, how should the items be numbered?
  - ➤ Consecutively starting with 8001.

- Is it OK to use the statement "Agreed Price" to justify the cost of a new item added to a contract?
  - ➤ No, that is not sufficient
- Why is it not acceptable?
  - Cost of new items must be based on a comparison of similar items or be broken down into actual costs of materials, labor, equipment, etc.

- What is the difference between Participating and Non-Participating?
  - Participating indicates that the change to the contract may be eligible for federal funding. Non-participating items are funded by either state or local funding.
- What should you do if you do not know what the funding source for the change will be?
  - ➤ Contact the district or regional office.